ONLINE: Managing Moral Dilemmas in Public Service

Summer 2023

Faculty

Meghan Doughty

Email: doughtym@Evergreen.edu

Office: Lab 1, 3010

Office Hours: By Appointment

*Appointments can be in person, over the phone or online via Zoom

Dates

8/11, Friday8/12, Saturday8/13, Sunday

8/25, Friday8/26, Saturday8/27, Sunday

Synchronous Zoom Times

Friday, 6pm-9pm Saturday, 9am-12pm *Recorded lecture in the afternoon Sunday, 9am-12pm *Recorded lecture in the afternoon

Asynchronous Time

*2 recorded lectures per weekend with accompanying discussion posts

<u>MPA Mission Statement</u>: Our students, faculty and staff create learning communities to explore and implement socially just, democratic public service. We *think* critically and creatively; *communicate* effectively; *work* collaboratively; *embrace* diversity; we *value* fairness and equity; *advocate* powerfully on behalf of the public; and *imagine* new possibilities to accomplish positive change in our workplaces and in our communities. "Be the change."

<u>Course Description</u>: Unfortunately, corruption in the public sector is nothing new and is not limited to one side of the aisle. Public administrators today need to understand both the legal and ethical requirements for upholding the public trust. In this class, students will use real world case studies to examine how the public sector frames ethical problems and the foundations for decisions involving moral dilemmas.

To successfully participate in this course students should have access to reliable internet and the ability to connect to zoom and canvas. Students should expect to participate in a total of 9 hours in synchronous meetings using zoom per weekend. Students will have access to alternatives to synchronous (in person or remote) participation if conditions require.

Course Equivalencies for Evaluation:

4 Credits Ethics

Learning Objectives

- 1. Define and understand the various moral foundations of ethics in the public sector
- 2. Analyze the strengths and weaknesses of how moral dilemmas are framed in the public sector

Skill Objectives

- 1. Improve analytical and formal writing skills
- 2. Practice critical thinking skills

Required Textbook

All required readings are posted on Canvas.

Class Schedule

Weekend 1

August 11th

Module 1: Moral Foundations, 6pm-9pm

- Boss, J.(2010). *Analyzing Moral Iss*ues. (5th Ed.) New York: McGraw Hill. Pp 1-42.
- RadioLab Podcast: Morality (<u>link</u>)

August 12th

Module 2: Ethics in American PA, 9:00-12:00

- Locke, H. G., & Reynolds Jr, H. W. (1995). Ethics in American government: A look backward. *The ANNALS of the American Academy of Political and Social Science*, 537(1), 14-24.
- Implementing the ASPA code of ethics: Workbook and Assessment Guide
- Consider This Podcast: The Push for the Supreme Court to Adopt an Ethical Code (link)

August 13th

Module 3: Constitutionalism, 9:00-12:00

- Rohr, J. (1989) *Ethics for Bureaucrats: An Essay on Law and Values*. (2nd Edition). New York: Marcel Dekker. <u>Chp 2</u>.
- Chosen Case Study

Asynchronous

Module 4: Accountability

- Young, D. R. (2002). The Influence of Business on Nonprofit Organizations and the Complexity of Nonprofit Accountability: Looking Inside as Well as Outside. *The American Review of Public Administration*, *32*(1), 3–19. https://doi.org/10.1177/0275074002032001001
- Howell-Moroney, M., Hall, J., & Howell-Moroney, M. (2011). "Waste in the Sewer: The Collapse of Accountability and Transparency in Public Finance in Jefferson County, Alabama." *Public Administration Review*, 71(2), 232–242.
- Code Switch podcast: After the Cameras Leave (<u>link</u>)

Module 5: Ethics and Leadership

- West, J. P., Berman, E. M., & West, J. P. (Jonathan P. (2006). *The ethics edge* (2nd ed.). International City/County Management Association. Chp. "An ethics-based approach to leadership." by Montgomery Van Wart
- Ciulla, J. B. (2014). *Ethics, the heart of leadership* (Third edition.). Praeger. Chp. 7
- Bazerman, M. (2020) "A New Model for Ethical Leadership." Harvard Business Review. (link)

2nd Weekend

August 25th

Module 1: Design Science, 6pm-9pm

- Carson, K. S. (2017). "Institutional corruption and incentive compatibility." *Journal of Leadership, Accountability and Ethics*, 14(3), 10-22.
- Cooper, T. (2012). *The Responsible Administrator: An Approach to Ethics for the Administrative Role*. (6th ed.). New York, NY: John Wiley & Sons, Incorporated. Pp. 243-254.

August 26th

Module 2: Ethics in Organizations, 9:00-12:00

- West, J. P., Berman, E. M., & West, J. P. (Jonathan P. (2006). *The ethics edge* (2nd ed.). International City/County Management Association. <u>Chp. "Building a strong local government ethics program"</u>. by Michael W. Manske and H. George Frederickson
- Ciulla, J. B. (2014). *Ethics, the heart of leadership* (Third edition.). Praeger. <u>Chp.8</u>

• Smith, I. & Kouchaki, M. (2021). "Building an Ethical Company: Create an organization that helps employees behave more honorably". (<u>link</u>)

August 27th

Module 3: Administrative Evil, 9:00-12:00

- Adams, G. & Balfour, D. (2014). *Unmasking Administrative Evil*. New York: Taylor & Francis. Chp. 5 and 7.
- Adam, G. B. (2011). The problem of administrative evil in a culture of technical rationality. *Public Integrity*, *13*(3), 275-286.
- This American Life podcast: Throw the Book at Them (<u>link</u>) *TRIGGER WARNING for discussions of sexual violence and sexual violence against minors*

Asynchronous

Module 4: Whistle-Blowing

- Anderson, P. D. (2022). On Moderate and Radical Government Whistleblowing: Edward Snowden and Julian Assange as Theorists of Whistleblowing Ethics. *Journal of Mass Media Ethics*, *37*(1), 38–52
- TBD
- Note to Self podcast: (2014). The Other Ed Snowdens: Inside the Mind of Two Privacy Whistleblowers. (<u>link</u>)

Module 5: Case Studies

TBD

Assignments

Discussion Post

Posts: You are required to post at least TWO times per module. The first post is a response to the prompt. The second are in reply to at a classmate's responses. To recap, your first post = reply to the prompt, your second = reply to classmate).

Instructions: The purpose of these posts is to demonstrate that you have done the reading, that you are critically thinking about the content and that you are attempting to engage in a constructive discussion with your classmates. Your post must advance the discussion or pose new issues for the group to consider. You are, of course, permitted (and encouraged) to submit additional posts in addition to the two required each week.

Case Analysis

Length: 5 pages double spaced. Page length does not include works cited page). Use APA format and cite all of your sources (direct quotes and paraphrases).

Purpose: The case approach is widely used in the study of public administration. Each case highlights the topic presented through a "real world" case for you to analyze and interpret.

Instructions: Pick one cases. Learn what you can about the court case and provide a current day analysis of the case. Include section headings to help structure your thinking.

Your case analysis papers should:

- Update the background and facts surrounding the case,
- Succinctly state the ethical issue,
- Evaluate the sides of the ethical issue using Rohr's regime values theory,
- Decide what the best course(s) of action were/are. This can be different than the court decision. Why?
- What are the important lessons to learn for public service then and now?

OP-ED

Purpose: Op-eds allow professionals to communicate to a broader audience, with the intention of making a strong claim or suggestion. While they are commonly published in newspapers and online sources, they have the added benefit of reaching your stakeholders, such as policy makers, by directing attention to issue important to you.

Instructions: Write an op-ed piece for submission to <u>The Olympian</u>, or <u>The Tacoma News Tribune</u>, or another local newspaper of your choosing. The topic should be any issue related to the topic of your case analysis. To be effective, this should be an issue that is local, timely, and of interest to the community.

Key Skills: Persuasive writing for a general audience, very concise and targeted writing, make connections between personal view and potential community need.

Resources: Consult How to Write An Op-Ed for guidance on how to write an effective op-ed.

Policy Memo

Purpose: The ability to write a strong and concise policy memo is one of the most important skills for practitioners in all fields. Instead of describing and analyzing the readings, you are using the readings to make a recommendation to a decision maker. This assignment is intended to both increase facility with this critical writing skill and connect theory to applied practice.

Instructions: Your assignment is to write a policy memo on the same general topic as your Case Analysis, connecting class readings to a real-world ethical dilemma. Write a <u>one page</u>

targeted policy memo to a specific decisionmaker identifying the problem and providing a recommendation. Use a memo style heading and include an executive summary of 3 sentences maximum. For guidance on policy memo writing, review the <u>USC Libraries Research Guides</u>.

Key Skills: Distill complex concepts into concise logical and persuasive statements; practice concise and targeted writing; demonstrate ability to problem-solve and think critically.

Course Policies

COVID-19 Considerations: With the continuation of online instruction and quarantine orders, faculty will respond on an individual basis to concerns resulting from our new environment. Please reach out with any concerns and accommodations, if possible, will be made.

To participate in class students will need a semi-stable internet connection. All films will be screened via Zoom and/or be available for purchase through Amazon Prime video. All readings will be posted on Canvas. Lectures will be delivered synchronously, "live", through Zoom, and two recorded lectures will be posted with discussion prompts.

Format: Unless otherwise stated, all papers should be typed, double spaced, 12 point font, and follow APA format and citation style. [APA Style http://www.apastyle.org/learn/index.aspx Purdue Writing & Grammar Guide http://owl.english.purdue.edu/] All written work will be of high quality, grammatically correct, clear and without spelling errors.

Students may request resource writing assistance from faculty and/or the Graduate Writing Assistant. You can contact our graduate programs writing support at: EvergreenWritingAssistant@gmail.com. Additional writing resources can be accessed through the campus Writing Center: https://www.evergreen.edu/writingcenter/resources

Participation & Attendance: Students are required to attend each Zoom class meeting in its entirety. Participation includes focusing on class content, speaking in class and seminar, listening to others, taking notes, completing class interactive exercises, avoiding distractions, and listening to and dialoging with the guest speakers. If an absence is unavoidable, seminar faculty should be notified prior to a class and/or seminar absence.

After a Zoom absence, make-up work may be assigned. Makeup work must be completed by the end of the quarter in question for course credit. After reoccurring absences (being late to class; regularly missing more than one class), you may be denied credit. Finally, if you do miss a class, you are expected to do the reading for that class meeting and turn in any assignments that were due that class date.

Late Assignments: If there is an unavoidable need to turn in an assignment late, the student should contact me via email no later than the original assignment due date to discuss options. Late assignments must be completed by the revised due date to ensure full receipt of course credit.

Credit: Students will receive 4 graduate credits at the end of the course if all requirements have been satisfactorily completed. Students will be evaluated based upon their progress towards the learning objectives, assessed from classroom, seminar, and assignment performance.

Plagiarism (i.e., using other peoples' work as your own) may result in total loss of credit for the class and may result in dismissal from the MPA program. See the <u>MPA Handbook</u> and <u>College</u> statement on academic honesty for more information.

Failing to meet course requirements (ex. not completing one or more assignments, completing one or more assignments late, or multiple absences) may constitute denial of credit at the discretion of the faculty. Students at risk of losing credit will receive written notification prior to the end of the quarter.

Evaluation: A written self-evaluation and faculty evaluation are required. All final evaluations are to be submitted via our online evaluation system no later than one week after the last class.

Holidays for Reasons of Faith or Conscience: Please inform us in writing within the first two weeks of class if you will miss specific class modules because of holidays of faith or conscience, or for an organized activity conducted as part of a religious denomination, church, or organization. If you let us know within that time frame, we will offer you reasonable accommodations, and the absence(s) will be excused. For more information, please refer to the Evergreen policy at: https://www.evergreen.edu/policy/religious-observance.

Technology Use & Learning Styles: We all have different ways of learning. Faculty will actively work towards providing information in multiple formats: tactile, auditory, visual, experiential, etc. However, we are limited to means appropriate for the classroom environment. Surfing the internet, checking social media, reading e-mail, playing with cell phones are not appropriate behaviors in a learning community. I reserve the right to ask for no technology in the classroom if it becomes a distraction. **Also, please shut your laptops when we have guest speakers.**

Reasonable Accommodations will be provided for any student who qualifies for them through a working relationship with Access Services. To request academic accommodations due to a disability, please contact the office of Access Services for Students with Disabilities (867-6348).

or 6364). If the student is already working with the office of Access Services the faculty should have received a letter clearly indicating the student has a disability that requires academic accommodations. If any student has a health condition or disability that may require accommodations in order to effectively participate in this class, please do the following: Contact faculty before class and Contact Access Services to receive a letter of accommodation. Information about a disability or health condition will be regarded as confidential. Please refer to TESC's Students with Disabilities Policy.

Permission to Record Lecture, Workshop and Other Similar Discussion:

If a participant in class would like to obtain an audio or video recording of another participant in class speaking, discussion, lecture or other related communications in class, and this falls beyond the scope of *Reasonable Accommodations*, then this participant would need written permission, via email or other acceptable forms of documentation, and would need to give a reasonable time period in advance of the recording; usually a week (5 business days) and written consent would need to occur before the recordings begin.

Conduct & Conflict Resolution: Discuss any problems involving others in the learning community directly with the individuals involved (so long as the concerned party feels safe doing so). Possessing respect for others is fundamental to an open, free, and educational dialogue. All students are expected to support and contribute to a well-functioning MPA classroom and learning community. Behavior that disrupts the learning community may be grounds for disciplinary action, including dismissal from the MPA program. All students will be held accountable for maintaining the highest of academic standards.

The procedure to resolve conflict is outlined in the MPA Student Handbook: https://www.evergreen.edu/mpa/studenthandbook/conflictresolution

Included on this page is the Evergreen State College Conflict Resolution Process Matrix.

We will abide by the social contract: WAC 174-121-010 College philosophy.

We will abide by the <u>student conduct code</u> (including academic integrity and plagiarism): Chapter 174-123 WAC, Student Conduct Code & Grievance/Appeals Process

We will abide by the non-discrimination policies and procedures at TESC

Guest Policy: Guests are welcome to visit our learning community during class time and seminar meetings with discretionary approval from course faculty in advance of the requested visit. It is the host student's responsibility to contact the faculty with details about the requested

guest visit and await approval. Guests must abide by all social contract conduct code, and nondiscrimination policy guidelines as aforementioned in this syllabus.

Inclement Weather: In the event of bad weather or emergencies students should check with for announcements of campus closures. Students can call the main campus line 867-6000 to get the latest news regarding a campus closure or delay. Faculty may decide to cancel a class meeting even if campus is open and we will send an all-class email prior to 3:00 pm the day of class. Students are responsible for checking email and ensuring viable transportation options are available to them https://evergreen.edu/emergencyresponse

Communicating: Email, Canvas and Zoom are our primary means of communication. Students are responsible for checking their Evergreen email and Canvas regularly.